



HM Government

**Declaration by Her Majesty's
Government of the United Kingdom of
Great Britain and Northern Ireland
concerning the operation of the
'Democratic consent in Northern
Ireland' provision of the Protocol on
Ireland/Northern Ireland**

19 October 2019

Declaration by Her Majesty's Government of
the United Kingdom of Great Britain and
Northern Ireland concerning the operation of
the 'Democratic consent in Northern Ireland'
provision of the Protocol on Ireland/Northern
Ireland

Presented to Parliament pursuant to Section 1 of the European
Union (Withdrawal) Act (No. 2) 2019 and Section 13 of the
European Union (Withdrawal) Act 2018

19 October 2019



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Declaration of 17 October 2019 by Her Majesty's Government of the United Kingdom of Great Britain and Northern Ireland concerning the operation of the 'Democratic consent in Northern Ireland' provision of the Protocol on Ireland/Northern Ireland

The United Kingdom recalls its obligation under Article 18 of the Protocol on Ireland/Northern Ireland to provide the opportunity for democratic consent in Northern Ireland to the continued application of certain provisions in that Protocol in a manner consistent with the 1998 Agreement. It notes that under that Article, the modalities for determining democratic consent must be in accordance with this declaration.

The notification to the European Union of the outcome of the democratic consent processes under Article 18 of the Protocol is a matter for the Government of the United Kingdom under paragraph 3 of Schedule 2 to the Northern Ireland Act 1998.

The United Kingdom affirms that the objective of the democratic consent process set out below should be to seek to achieve agreement that is as broad as possible in Northern Ireland and, where possible, through a process taken forward and supported by a power sharing Northern Ireland Executive which has conducted a thorough process of public consultation. This should include cross-community consultation, upholding the delicate balance of the 1998 Agreement, with the aim of achieving broad consensus across all communities to the extent possible.

The United Kingdom Government will provide support as appropriate to the Northern Ireland Executive in consulting with businesses, civil society groups, representative organisations (including of the agricultural community) and trade unions on the democratic consent decision. Where the democratic consent process is operating under the alternative process provided for in paragraph 5, the United Kingdom Government will provide support as appropriate to Members of the Legislative Assembly in consulting with businesses, civil society groups, representative organisations (including of the agricultural community) and trade unions on the democratic consent decision. The North South Ministerial Council and British-Irish Intergovernmental Conference should be involved in any consultation process.

The United Kingdom affirms that the process for affording or withholding consent does not have any bearing on or implications for the constitutional status of Northern Ireland, which is set out in the 1998 Agreement and remains wholly unaffected by the Withdrawal Agreement. The United Kingdom remains able to make further provision for the role of the Northern Ireland Executive and Assembly within its own constitutional arrangements, and providing these are without prejudice to this declaration, the Withdrawal Agreement and the 1998 Agreement.

Commitment to legislate for a democratic consent process

1. The United Kingdom undertakes to reflect as necessary in the legislation of the United Kingdom the commitments in respect of the democratic consent mechanism set out in this Declaration in advance of the date on which notice is first provided

under paragraph 2, including in respect of the independent review set out in paragraph 7.

Transmission of the notice

2. The United Kingdom Government will give two months' written notice to the First Minister and deputy First Minister, the Presiding Officer, and / or the Clerk to the Northern Ireland Assembly of each date on which the United Kingdom will provide notification to the European Union as to whether there is democratic consent in Northern Ireland to the continued application of Articles 5 to 10 of the Protocol.

Democratic Consent Process

3. The United Kingdom undertakes to provide for a Northern Ireland democratic consent process that consists of:
 - a. A vote to be held in the Northern Ireland Assembly on a motion, in line with Article 18 of the Protocol, that Articles 5 to 10 of the Protocol shall continue to apply in Northern Ireland.
 - b. Consent to be provided by the Northern Ireland Assembly if the majority of the Members of the Assembly, present and voting, vote in favour of the motion.
 - c. The Northern Ireland Assembly notifying the United Kingdom Government of the outcome of the consent process no less than 5 days before the date on which the United Kingdom is due to provide notification of the consent process to the European Union.
4. The United Kingdom will make provision such that if the motion for the purpose of paragraph 3(a) has not been proposed by the First Minister and deputy First Minister, acting jointly, within one month of the written notice in paragraph 2 being given, the motion can instead be tabled by any Member of the Legislative Assembly. Where the motion for the purpose of paragraph 3(a) has been proposed by the First Minister and deputy First Minister the Northern Ireland Executive should consider the matter in line with normal practice and procedure, including providing the Assembly with explanatory materials as appropriate.

Alternative process

5. The United Kingdom will provide for an alternative democratic consent process in the event that it is not possible to undertake the democratic consent process in the manner provided for in paragraphs 3 and 4.

6. The alternative process referred to in paragraph 5 will make provision for democratic consent to be provided by Members of the Legislative Assembly if the majority of the Members of the Legislative Assembly, present and voting, vote in favour of the continued application of Articles 5 to 10 of the Protocol on Northern Ireland and Ireland in a vote specifically arranged for this purpose. This alternative process will also provide for the United Kingdom Government to be notified of the outcome of the consent process.

Independent review

7. In the event that any vote in favour of the continued application of Articles 5 to 10 of the Protocol, held as part of the democratic consent process or alternative democratic consent process, is passed by a simple majority in line with paragraph 3b rather than with cross community support, the United Kingdom Government will commission an independent review into the functioning of the Northern Ireland Protocol and the implications of any decision to continue or terminate alignment on social, economic and political life in Northern Ireland.
8. The independent review will make recommendations to the Government of the United Kingdom, including with regard to any new arrangements it believes could command cross-community support.
9. The independent review will include close consultation with the Northern Ireland political parties, businesses, civil society groups, representative organisations (including of the agricultural sector) and trade unions. It will conclude within two years of the vote referred to in paragraph 7 above.

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