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FROM:

JULIE MAPSTONE
IPL DIVISION
6 SEPTEMBER 1996



PS/Sir John Wheeler (L&B) В CC - B PS/Michael Ancram (L&B) - B PS/PUS (L&B) В PS/Sir David Fell В Mr Thomas В Mr Legge Mr Steele Mr Bell В Mr Leach В Mr Watkins В Mr Stephens В Mr Hill В Mr Lávery B Mr Maccabe В Mr Beeton Mrs Collins Ms Bharucha Mr Whysall

PS/SECRETARY OF STATE (L&B) -B

## TALKS: HMG OPENING STATEMENT

The minute from PS/Michael Ancram of 5 September asked for the removal of para 26, referring to Frameworks, from the Opening Statement circulated on 4 September. A copy with the relevant paragraph removed will be available at the Talks on Monday.

- 2. In discussion among officials however there is some concern about the prospect of there being no reference at all to Frameworks in the formal Opening Statement. The purpose of the reference as it stood was to give a brief historical note, merely acknowledging that we had published it, and was the most modest mention we would get away with.
- 3. If we don't volunteer a mention in the Statement, we may find we face less welcome consequences:

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- although the unionists will not like Frameworks mentioned in the Statement, the nationalists will be annoyed and suspicious if it isn't. The modest reference as it stood seems to strike the right balance;
- the advantage of a mention of Frameworks in the Opening
  Statement, is that we are more likely to be able to avoid
  further reference to it. If it's not there we will be
  continually asked about it.
  - if we are pressed on it later, we may find it less easy to get away with the minimalist position of para 26.
- 4. On balance therefore our advice would be to retain a reference to Frameworks in the Opening Statement. As a suggestion, a slightly different formulation is offered (attached) which adds a sentence to the original paragraph, making it clear that there is no pre-determined outcome. This would be useful in making a mention of Frameworks more acceptable to unionists.

SIGNED

JULIE MAPSTONE

26. As part of this role, the Government published in February 1995, in "Frameworks for the Future", with appropriate parts agreed with the Irish Government, its view of what a possible comprehensive settlement might look like, based on its best assessment then of where broad agreement might be found. This was offered, not as a rigid blueprint to be imposed, but as an aid to discussion and negotiations. The Government reaffirms, as has been accepted by all participants, the neither this nor any negotiated outcome is either pre-determined or excluded in advance or limited by anything other than the need for agreement.